

No. 21-252

IN THE
Supreme Court of the United States

STATE OF OKLAHOMA,
Petitioner,

v.

SHANNON JAMES KEPLER
Respondent.

On Petition for a Writ of Certiorari
to the Oklahoma Court of Criminal Appeals

BRIEF IN OPPOSITION

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QUESTION PRESENTED

Should this Court consider overruling its statutory decision in *McGirt v. Oklahoma*, 140 S. Ct. 2452 (2020)?

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INTRODUCTION

This is one of several near-identical petitions asking this Court to overrule its statutory decision in *McGirt v. Oklahoma*, 140 S. Ct. 2452 (2020). Its single question presented is identical to the second question presented in *Oklahoma v. Mize*, No. 21-274 (as well as the second question presented in *Oklahoma v. Castro-Huerta*, No. 21-429). This petition should be denied for the same reasons explained in the Brief in Opposition in *Mize* (“*Mize* Opp. __”).

STATEMENT OF THE CASE

Respondent Shannon James Kepler, a member of the Muscogee Nation, was charged by information in August 2015 for an alleged crime committed within the Muscogee reservation. Information (Okla. Dist. Ct., Tulsa Cnty. Aug. 18, 2014).¹ In August 2017, the Tenth Circuit applied *Solem v. Bartlett*, 465 U.S. 463 (1984), to hold that the Muscogee reservation endured. *Murphy v. Royal*, 875 F.3d 896, 966 (10th Cir. 2017). Shortly thereafter, Respondent filed a motion to dismiss for lack of subject matter jurisdiction. Motion to Dismiss at 1-2 (Okla. Dist. Ct., Tulsa Cnty. Aug. 11, 2017). The district court denied his motion on October 2, 2017. Order at 1 (Okla. Dist. Ct., Tulsa Cnty. Oct. 2, 2017). Respondent was convicted in November 2017, after his fourth jury trial. Verdict (Okla. Dist. Ct., Tulsa Cnty. Nov. 20, 2017); Pet. 5.

On appeal, Respondent argued that Oklahoma lacked

¹ References to district-court filings are to Case No. CF-2014-3952, available at <https://bit.ly/3l9V8ci>.

jurisdiction to try him because he is an Indian and the alleged crimes took place within the Muscogee reservation. Brief of Appellant at 8-9 (Okla. Ct. Crim. App. Jan. 28, 2019).² The Oklahoma Court of Criminal Appeals (“OCCA”) stayed the appeal pending *McGirt*. Order at 1 (Okla. Ct. Crim. App. July 30, 2019).

After *McGirt*, the OCCA remanded to the district court for an evidentiary hearing on Respondent’s Indian status and whether the alleged crime took place within the Muscogee reservation. Pet. App. 24a. The parties stipulated that Respondent was an enrolled member of the Muscogee Nation and that the alleged crime took place within the Muscogee reservation. Pet. App. 17a. Oklahoma did not argue, based on these stipulations, that the OCCA should deny relief. Supplemental Brief of Appellee after Remand (Okla. Ct. Crim. App. Dec. 7, 2020). On March 18, 2021, the OCCA duly vacated Respondent’s conviction. Pet. App. 3a.

By then, the federal government had long since indicted Respondent. Indictment at 1 (N.D. Okla. Nov. 5, 2020), ECF No. 2.³ Federal authorities promptly took Respondent into custody. Warrant at 1 (N.D. Okla. Nov. 24, 2020), ECF No. 34. In April 2021, a jury found Respondent guilty on two of three counts. Jury Verdict at 1-2 (N.D. Okla. Apr. 26, 2021), ECF No. 111. The court later granted in part and denied in part Respondent’s Motion for Judgment of Acquittal Pursuant to Rule

² References to filings in the Oklahoma Court of Criminal Appeals are to Case No. F-2017-1186, available at <https://bit.ly/3Be2zF7>.

³ References to filings in Respondent’s federal criminal case are to Case No. 20-cr-276 (N.D. Okla.).

29(c)(1). Opinion and Order at 1 (N.D. Okla. Sept. 3, 2021), ECF 178. Respondent is scheduled to be sentenced on December 2, 2021. Order at 2 (N.D. Okla. Sept. 3, 2021), ECF 177.

REASONS FOR DENYING THE PETITION

Oklahoma's request to overrule this Court's statutory decision in *McGirt* does not warrant review, for the reasons explained in the *Mize* Brief in Opposition. *Mize* Opp. 2-4, 19-38. Like many of this Court's statutory decisions, *McGirt* was divided. Like many such decisions, *McGirt* had real effects (though Oklahoma vastly overstates them). And like all of this Court's statutory decisions, the ball is now where the Constitution has placed it: With Congress.

Certiorari is not warranted to address Oklahoma's invitation for this Court to elbow Congress aside. It scarcely needs saying that this Court does not overrule statutory decisions based solely on changes in personnel. *Stare decisis* exists precisely to protect the "actual and perceived integrity of the judicial process" against such threats. *Michigan v. Bay Mills Indian Cmty.*, 572 U.S. 782, 798 (2014) (quotation marks omitted). And *stare decisis* applies with "special force" in statutory cases, where "Congress remains free to alter what [this Court has] done." *Halliburton Co. v. Erica P. John Fund, Inc.*, 573 U.S. 258, 274 (2014) (quotation marks omitted); see *Mize* Opp. 20-21.

Here, those principles are no mere abstractions. Oklahoma seeks certiorari *in order to* preempt active negotiations. In May 2021, its governor opposed H.R. 3091, which would have allowed the State to compact

with two of the Five Tribes to obtain its pre-*McGirt* criminal jurisdiction. *Mize* Opp. 3, 12. In July 2021, the State opposed federal-law-enforcement funding because it did not desire “a permanent federal fix.”⁴ And weeks later, it became clear why: It preferred to swing for the fences in this Court. This Court’s place, however, is not in the middle of legislative negotiations. And Oklahoma’s siren song that “[o]nly the Court can remedy [its] problems,” *Castro-Huerta* Pet. 4, badly misunderstands this Court’s role.⁵ *Mize* Opp. 20-24; see *Muscogee (Creek) Nation Mize Amicus Br.* 25-28.

Rarely, moreover, will this Court receive so inappropriate a request justified by so little. Despite claiming “unprecedented disruption,” *Castro-Huerta* Pet. 10, Oklahoma points to few real effects—and none that could justify this Court substituting itself for Congress.

Oklahoma first told this Court that it must limit or overrule *McGirt* because “[t]housands” of prisoners

⁴ Reese Gorman, *Cole Encourages State-Tribal Relations Over State Challenges to McGirt*, Norman Transcript (July 23, 2021), <https://yhoo.it/3lYMjD8>.

⁵ Because *Castro-Huerta* is Oklahoma’s most recent version of its certiorari arguments—which it originally made in *Oklahoma v. Bosse*, No. 21-186—Respondent addresses that petition. See *Mize* Opp. 1-2, 3 n.2; Letter to the Court of Okla. at 1, *Mitchell* (Sept. 22, 2021). True, it is bizarre for Oklahoma to ask the Court to weigh overruling *McGirt* in a case (like *Castro-Huerta*) concerning the *Cherokee* reservation, a different reservation subject to different treaties and statutes. But that oddity should be of no moment. Oklahoma’s question presented does not warrant review in any case.

were poised to successfully “challeng[e] decades’ worth of convictions.” Pet. 2, *Oklahoma v. Bosse*, No. 21-186. Subsequent events, however, removed that premise. After Oklahoma filed for certiorari in *Bosse*, the OCCA issued *State ex rel. Matloff v. Wallace*, 2021 OK CR 21, *petition for cert. filed*, No. 21-467 (U.S. Sept. 29, 2021). *Matloff* stated that the OCCA was “interpret[ing] ... state post-conviction statutes [to] hold that *McGirt* ... shall not apply retroactively to void a conviction that was final when *McGirt* was decided.” *Id.* ¶15. So Oklahoma shifted course. Seeking to salvage review, it filed a new petition, focusing on *McGirt*’s consequences for present and future criminal prosecutions and for civil jurisdiction. *Castro-Huerta* Pet. 18-22, 23-29. But try as Oklahoma might, the simple fact remains: *McGirt* today affects only the modest set of criminal cases still on direct review. Many of those cases (like this case) proceeded when Oklahoma knew its prosecutions might be invalid—and in such cases, retrial is easiest and least likely to face obstacles from time bars or stale evidence. Indeed, Oklahoma’s many petitions fail to mention the federal and tribal prosecutions that are *comprehensively* occurring in those cases, or that the federal government has already obtained convictions in several such cases, including Respondent’s case. *Mize* Opp. 24-27; *see* Muscogee (Creek) Nation *Mize* Amicus Br. 8-11.

Going forward, the proper allocation of jurisdiction among the federal government, the State, and Tribes is a question for Congress, which can decide whether to modify jurisdictional lines. Meanwhile, Oklahoma’s claims of a “criminal-justice crisis” today, *Castro-Huerta* Pet. 4, are largely unburdened by evidence and badly

misstate the facts. In reality, the federal government and Five Tribes are working to fulfill the responsibilities *McGirt* gives them and seeking the resources they need to do so (often over Oklahoma's opposition). *Mize* Opp. 27-32; *see* Muscogee (Creek) Nation *Mize* Amicus Br. 12-18.

Oklahoma's claims about civil consequences are even more reality-free. In fact, its position, undisclosed to the Court in its petitions, is that *McGirt* applies *only* to criminal jurisdiction and has *no* civil effects. In all events, moreover, those effects will be vastly less than Oklahoma suggests. And the place to address such concerns is in civil cases—which will make concrete *McGirt's* (limited) actual consequences. Oklahoma's overwrought claims have no place in this criminal case. *Mize* Opp. 32-37; *see* Muscogee (Creek) Nation *Mize* Amicus Br. 19-24.

Indeed, Oklahoma's petitions are a source of, not a solution to, uncertainty. Overruling *McGirt* would invalidate thousands of federal and tribal prosecutions and squander tens of millions of dollars spent in reliance on *McGirt*. Meanwhile, granting review would freeze negotiations indefinitely. Oklahoma apparently is happy to impose those costs. But that only underscores why its arguments should be directed to Congress, which the Constitution charges with making such decisions. *Mize* Opp. 31-32.

The Court should also deny review because Oklahoma did not preserve its request to overrule *McGirt*. In cases from state courts, this Court reviews only questions “pressed or passed on below.” *Illinois v. Gates*, 462 U.S. 213, 219-20, 222 (1983). And that remains

true even when litigants argue that a “well-settled federal” rule “should be modified.” *Id.* at 222. “[C]hief among” the considerations supporting that practice “is [the Court’s] own need for a properly developed record.” *Bankers Life & Cas. Co. v. Crenshaw*, 486 U.S. 71, 79 (1988). This case illustrates why that is the rule. Oklahoma seeks *McGirt*’s overruling based on claims of “disruption.” *Castro-Huerta* Pet. 3-4. But because Oklahoma did not raise its argument below, the record contains no evidence to support these claims.⁶ Instead, Oklahoma fills its petition with citation-free assertions from counsel. That is no way to undertake the grave task of weighing whether to abandon *stare decisis*. If Oklahoma wants this Court to entertain that request, it should develop a record in the lower courts. Even better, it should take its claims to Congress, which has the institutional capacity to gather evidence and the institutional responsibility to make legislative judgments based on that evidence.

CONCLUSION

The petition should be denied.

⁶ To Respondent’s knowledge, the same is true of all Oklahoma’s pending petitions.

Respectfully submitted,

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